CITY OF SABETHA, KANSAS

Financial Statements

For the Year Ended December 31, 2011

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INDEPENDENT AUDITOR'S REPORT ON THE FINANCIAL STATEMENTS AND SUPPLEMENTARY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Mayor and City Commission City of Sabetha, Kansas

We have audited the accompanying financial statements of the City of Sabetha, Kansas (the City), as of and for the year ended December 31, 2011, as listed in the table of contents. These financial statements are the responsibility of the management of the City of Sabetha, Kansas. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in "Government Auditing Standards", issued by the Comptroller General of the United States and the "Kansas Municipal Audit Guide." Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

A primary government is a legal entity or body politic and includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate. Such legally separate entities are referred to as component units. The primary government financial statements referred to above do not include the financial data of one of the component units of the City of Sabetha, Kansas as of December 31, 2011.

As described in Note 1, the City of Sabetha, Kansas, prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the cash basis and budget laws of the State of Kansas, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, because of the omission of the financial data of one, but not all, of the component units of the City of Sabetha, Kansas, and, because of the City's policy to prepare its financial statements on the basis of accounting discussed in the preceding paragraph, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Sabetha, Kansas, as of December 31, 2011, or the respective changes in financial position for the year then ended.

www.mizehouser.com mhco@mizehouser.com

534 S Kansas Ave, Suite 700 ■ Topeka, KS 66603-3465 ■ 785.233.0536 p ■ 785.233.1078 f 534 S Kansas Ave, Suite 400 ■ Topeka, KS 66603-3454 ■ 785.234.5573 p ■ 785.234.1037 f 7101 College Blvd, Suite 900 ■ Overland Park, KS 66210-1984 ■ 913.451.1882 p ■ 913.451.2211 f 211 E Eighth St, Suite A ■ Lawrence, KS 66044-2771 ■ 785.842.8844 p ■ 785.842.9049 f

Also, in our opinion, except for the exclusion of one of the three component unit financial statements from the City's financial statements, the financial statements of the City of Sabetha referred to above present fairly, in all material respects, the fund cash and unencumbered cash balances of the City of Sabetha, Kansas, as of December 31, 2011, and its cash receipts and expenditures by fund, and fund budget to actual comparisons, for the year then ended, taken as a whole, on the prescribed basis of accounting described in Note 1.

In accordance with "Government Auditing Standards", we have also issued our report dated September 25, 2012, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with "Government Auditing Standards" and should be considered in assessing the results of our audit.

Our audit was performed for the purpose of forming an opinion on the financial statements of the City taken as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, "Audits of States, Local Governments, and Non-Profit Organizations," and is not a required part of the financial statements. The schedule of expenditures of federal awards is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying account and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

September 25, 2012

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City of Sabetha, Kansas Summary of Cash Receipts, Expenditures and Unencumbered Cash For the Year Ended December 31, 2011

Funds	Beginning Unencumbere Cash Balanc <u>Restated</u>	9	Prior Year Cancelled ncumbrances		Cash <u>Receipts</u>	<u>Expenditures</u>	Ending encumbered sh Balance	Add: Outstanding Encumbrances and Accounts Payable		Ending Cash Balance
General Special Revenue Funds:	\$ 560,56	8 \$	-	\$	1,863,446	\$ 2,022,518	\$ 401,496	\$ -	\$	401,496
Library	3,52	7			94,792	95,268	3,051	_		3,051
Airport	255,01		_		57,654	155,500	157,166	_		157,166
Parks and Recreation	200,01	_	_		5,792	5,792	107,100	_		707,100
Highway			_		65,517	65,517	_	_		_
Debt Service	620,16	8	_		4,280,776	4,492,598	408,344	-		408,344
Capital Project Fund:	020,10				4,200,770	4,402,000	400,044			100,011
Library Improvement	108,41	4	_		232,551	188,243	152,722	_		152,722
Enterprise Funds:	100,41	7	_		202,001	100,240	102,722			102,722
Electric	2,849,96	8	_		5,372,139	4,917,189	3,304,916	_		3,304,916
Water	237,23		_		688,828	769,427	156,632	_		156,632
	164,24		_		628,102	638,719	153,627	_		153,627
Sewer	104,24	<u> </u>			020,102	030,719	 133,021			100,027
Total Primary Government	4,799,12	В	-		13,289,597	13,350,771	4,737,954	-		4,737,954
Component Units:										
Mary Cotton Public Library	150,14	Q			127,098	129,779	147,467	_		147,467
•	18,15		_		42,295	50,524	9,927	4,500		14,427
Sabetha Cemetery		<u> </u>		_	42,233	30,324	 3,321	4,500	_	17,72.1
Total Reporting Entity	\$ 4,967,43	2 \$	<u>-</u>	\$	13,458,990	\$13,531,074	\$ 4,895,348	\$ 4,500	<u>\$</u>	4,899,848
Composition of Cash: M & J Bank Checking Money Market Community National Bank Checking Money Market United Bank Checking Money Market Library Checking Library Money Market Library Checking Cemetery Checking Cemetery Checking Cemetery Money Market Cemetery Checking Cemetery Checking Cemetery Checking							\$	192,214 2,644,574 310,366 10,013 235,357 1,415,407 33,686 28,241 85,540 6,578 5,249 2,600		
			ubtotal ess: Agency Fu	und	ls per Statem	nent 5				4,969,825 [69,977]
			otal Reporting		•				\$	4,899,848

City of Sabetha, Kansas Summary of Expenditures - Actual and Budget For the Year Ended December 31, 2011

<u>Funds</u>	Certified Budget	Adjustment for Qualifying Budget Credits	Total Budget for Comparison	Expenditures Chargeable to Current Year	Variance Positive [Negative]
General	\$ 2,423,150	\$ -	\$ 2,423,150	\$ 2,022,518	\$ 400,632
Special Revenue Funds:					
Library	122,375	-	122,375	95,268	27,107
Airport	167,500	_	167,500	155,500	12,000
Parks and Recreation	4,500	-	4,500	5,792	[1,292]
Highway	67,780	-	67,780	65,517	2,263
Debt Service Fund	408,520	4,241,394	4,649,914	4,492,598	157,316
Capital Project Fund:					
Library Improvement	188,000	-	188,000	188,243	[243]
Enterprise Funds:					
Electric	5,080,000	225,961	5,305,961	4,917,189	388,772
Water	850,000	-	850,000	769,427	80,573
Sewer	702,808	-	702,808	638,719	64,089

City of Sabetha, Kansas General Fund Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2011

Cash Receipts		<u>Actual</u>		<u>Budget</u>		/ariance Positive legative]
•	\$	640,420	\$	658,397	\$	[17,977]
Taxes	φ	329,707	φ	346,913	Ψ	[17,206]
Intergovernmental Franchise tax		204,848		240,000		[35,152]
Licenses		5,086		4,500		586
Fines and fees		23,205		17,500		5,705
Interest		8,510		13,001		[4,491]
Use of property		19,909		15,500		4,409
Charges for services		245,384		250,000		[4,616]
Reimbursement		261,913		200,000		61,913
Bond proceeds		38,606		200,000		38,606
Transfers in		71,309		72,280		[971]
		14,549		40,000		[25,451]
Miscellaneous		14,043	_	40,000		[20,401]
Total Cash Receipts		1,863,446	<u>\$</u>	1,858,091	\$	5,355
Expenditures and Transfers Subject to Budget General Government						
Personnel		183,863	\$	180,000	\$	[3,863]
Contractual services		105,226		110,000		4,774
Commodities		21,763		20,000		[1,763]
Law Enforcement						
Personnel		311,713		305,000		[6,713]
Contractual services		57,898		64,000		6,102
Commodities		25,749		12,000		[13,749]
Parks and Recreation						
Personnel		172,885		152,000		[20,885]
Contractual services		74,789		90,000		15,211
Commodities		10,679		15,000		4,321
Streets						
Personnel		190,149		169,000		[21,149]
Contractual services		115,139		100,000		[15,139]
Commodities		106,627		115,000		8,373
EMT		-				
Personnel		49,806		62,000		12,194
Contractual services		13,383		15,000		1,617
Commodities		11,985		10,000		[1,985]
Industrial development		5,606		7,500		1,894
Capital outlay		376,258		682,650		306,392
Cemetery subsidy		24,000		24,000		-

City of Sabetha, Kansas General Fund (Continued) Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2011

	<u>Actual</u>		<u>Budget</u>	/ariance Positive Negative]
Expenditures and Transfers Subject to Budget (Continued) Debt service Miscellaneous	\$ 165,000	\$	225,000 65,000	\$ 60,000 65,000
Total Expenditures and Transfers Subject to Budget	 2,022,518	<u>\$</u>	2,423,150	\$ 400,632
Receipts Over [Under] Expenditures	[159,072]			
Unencumbered Cash, Beginning	 560,568			
Unencumbered Cash, Ending	\$ 401,496			

City of Sabetha, Kansas Library Fund Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2011

	<u>Actual</u>	<u>Budget</u>	Variance Positive [Negative]
Cash Receipts	e 04.700	ф 40E 660	ф гоо 9701
Taxes	<u>\$ 94,792</u>	<u>\$ 125,662</u>	\$ [30,870]
Total Cash Receipts	94,792	\$ 125,662	\$ [30,870]
Expenditures and Transfers Subject to Budget Appropriations	95,268	\$ 122,375	\$ 27,107
Total Expenditures and Transfers Subject to Budget	95,268	\$ 122,375	\$ 27,107
Receipts Over [Under] Expenditures	[476]		
Unencumbered Cash, Beginning	3,527		
Unencumbered Cash, Ending	\$ 3,051		

City of Sabetha, Kansas Airport Fund Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2011

Cash Receipts	<u>Actual</u>	<u>Budget</u>	Variance Positive [Negative]
Cash Receipts Charges for services Intergovernmental	\$ 47,654 10,000	\$ 35,000	\$ 12,654 10,000
Total Cash Receipts	57,654	\$ 35,000	\$ 22,654
Expenditures and Transfers Subject to Budget Contractual services Commodities Capital outlay	11,017 32,646 111,837	\$ 50,000 17,500 100,000	[15,146]
Total Expenditures and Transfers Subject to Budget	155,500	\$ 167,500	\$ 12,000
Receipts Over [Under] Expenditures	[97,846]		
Unencumbered Cash, Beginning	255,012		
Unencumbered Cash, Ending	<u>\$ 157,166</u>		

City of Sabetha, Kansas Parks and Recreation Fund Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2011

	<u>Actual</u>	<u>Budget</u>	Variance Positive [Negative]
Cash Receipts			
Taxes	\$ 5,792	\$ 4,500	\$ [1,292]
Total Cash Receipts	5,792	\$ 4,500	\$ [1,292]
Expenditures and Transfers Subject to Budget Transfers out	5,792	\$ 4,500	\$ [1,292]
Total Expenditures and Transfers Subject to Budget	5,792	\$ 4,500	\$ [1,292]
Receipts Over [Under] Expenditures	-		
Unencumbered Cash, Beginning	_		
Unencumbered Cash, Ending	<u>\$ -</u>		

City of Sabetha, Kansas Highway Fund Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2011

	<u>Actual</u>	<u>Budget</u>	Variance Positive [Negative]
Cash Receipts			
Taxes	<u>\$ 65,517</u>	<u>\$ 67,780</u>	<u>\$ [2,263]</u>
Total Cash Receipts	65,517	\$ 67,780	\$ [2,263]
Expenditures and Transfers Subject to Budget Transfers out	65,517	\$ 67,780	\$ 2,263
Total Expenditures and Transfers Subject to Budget	65,517	\$ 67,780	\$ 2,263
Receipts Over [Under] Expenditures	-		
Unencumbered Cash, Beginning			
Unencumbered Cash, Ending	\$		

City of Sabetha, Kansas Debt Service Fund Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2011

	<u>Actual</u>	Budget	Variance Positive [Negative]
Cash Receipts Taxes Bond proceeds Special assessment Use of money and property	\$ 30,257 4,241,394 4,159 4,966	\$ 29,701 - 4,000 -	\$ 556 4,241,394 159 4,966
Total Cash Receipts	4,280,776	\$ 33,701	\$ 4,247,075
Expenditures and Transfers Subject to Budget Principal Interest Cost of issuance Adjustments for qualifying budget credits	4,333,000 22,544 137,054	\$ 368,520 40,000 - 4,241,394	\$ [3,964,480] 17,456 [137,054] 4,241,394
Total Expenditures and Transfers Subject to Budget	4,492,598	\$ 4,649,914	\$ 157,316
Receipts Over [Under] Expenditures	[211,822]		
Unencumbered Cash, Beginning	620,166		
Unencumbered Cash, Ending	\$ 408,344		

City of Sabetha, Kansas Library Improvement Fund Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2011

	<u>Actual</u>	<u>Budget</u>	Variance Positive [Negative]
Cash Receipts Intergovernmental	\$ 232,551	\$ 250,000	\$ [17,449]
Total Cash Receipts	232,551	\$ 250,000	\$ [17,449]
Expenditures and Transfers Subject to Budget Debt service	188,243	\$ 188,000	\$ [243]
Total Expenditures and Transfers Subject to Budget	188,243	\$ 188,000	\$ [243]
Receipts Over [Under] Expenditures	44,308		
Unencumbered Cash, Beginning	108,414		
Unencumbered Cash, Ending	\$ 152,722		

City of Sabetha, Kansas Electric Fund Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2011

Ocale Deceivate	<u>Actua</u>	<u>al</u>	Budget	I	/ariance Positive legative]
Cash Receipts Charges to customers	\$ 5,071	1.806 \$	4,750,000	\$	321,806
Intergovernmental reimbursements		i,000 ψ 5,961	750,000	Ψ	[524,039]
Reimbursements		3.004	25,000		21,004
Use of money and property		3,368	35,000		[6,632]
Total Cash Receipts	5,372	2,139 <u>\$</u>	5,560,000	\$	[187,861]
Expenditures and Transfers Subject to Budget					
Administration		1,088 \$,	\$	45,912
Production		5,169	700,000		163,831
Distribution	•	2,206	3,050,000		[162,206]
Capital outlay		2,951	750,000		87,049
Debt service	301	1,775	330,000		28,225
Adjustments for qualifying budget credits					
Reimbursements			225,961		225,961
Total Expenditures and Transfers Subject to Budget	4,917	7,189 <u>\$</u>	5,305,961	\$	388,772
Receipts Over [Under] Expenditures	454	4,950			
Unencumbered Cash, Beginning	2,849	9,966			
Unencumbered Cash, Ending	\$ 3,304	<u> 4,916</u>			

City of Sabetha, Kansas Water Fund Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2011

	<u>Actual</u>	<u>Budget</u>	Variance Positive [Negative]
Cash Receipts Charges to customers Miscellaneous Sales tax Use of money and property	\$ 670,362 7,120 - 11,346	7,000 15,000	120 [15,000]
Total Cash Receipts	688,828	\$ 682,000	\$ 6,828
Expenditures and Transfers Subject to Budget Administration Production Distribution Capital outlay Debt service	114,980 144,618 152,815 45,049 311,965	\$ 165,000 160,000 175,000 75,000 275,000	\$ 50,020 15,382 22,185 29,951 [36,965]
Total Expenditures and Transfers Subject to Budget	769,427	\$ 850,000	\$ 80,573
Receipts Over [Under] Expenditures	[80,599]		
Unencumbered Cash, Beginning	237,231		
Unencumbered Cash, Ending	\$ 156,632		

City of Sabetha, Kansas Sewer Fund Statement of Cash Receipts and Expenditures - Actual and Budget For the Year Ended December 31, 2011

		<u>Actual</u>	<u>Budget</u>	F	/ariance Positive legative]
Cash Receipts					
Charges to customers	\$	384,757	\$ 400,000	\$	[15,243]
Reimbursements		2,283	5,000		[2,717]
Sales tax		232,551	230,000		2,551
Use of money and property	********	8,511	15,000		[6,489]
Total Cash Receipts		628,102	\$ 650,000	\$	[21,898]
Expenditures and Transfers Subject to Budget					
Administration		110,984	\$ 107,500	\$	[3,484]
Treatment		176,624	190,000		13,376
Capital outlay		30,289	35,000		4,711
Collection		108,341	157,500		49,159
Debt service		212,481	 212,808		327
Total Expenditures and Transfers Subject to Budget	_	638,719	\$ 702,808	<u>\$</u>	64,089
Receipts Over [Under] Expenditures		[10,617]			
Unencumbered Cash, Beginning		164,244			
Unencumbered Cash, Ending	\$	153,627			

City of Sabetha, Kansas Mary Cotton Public Library General Fund

Statement of Cash Receipts and Expenditures - Actual For the Year Ended December 31, 2011

Cash Receipts		
State of Kansas	\$	1,204
NEKL Association		16,525
City appropriation		95,268
Interest		2,160
Donations and sales		4,118
Matching funds		4,425
Miscellaneous		3,000
Reimbursements		398
Total Cash Receipts		127,098
Expenditures		
Salary and payroll taxes		71,304
Books, periodicals and film		21,976
Supplies		8,158
Utilities		10,963
Maintenance		9,753
Miscellaneous		7,625
Total Expenditures		129,779
		120,770
Receipts Over [Under] Expenditures		[2,681]
Unencumbered Cash, Beginning		150,148
Unangumbarad Cook, Fadina	•	4.47.40-
Unencumbered Cash, Ending	\$	147,467

City of Sabetha, Kansas Sabetha Cemetery General Fund Statement of Cash Receipts and Expenditures - Actual For the Year Ended December 31, 2011

Cash Receipts	
City appropriation	\$ 24,000
Interest	105
Charges for services	 18,190
Total Cash Receipts	 42,295
Expenditures	
Salaries	18,020
Payroll taxes	2,781
Contractual service	18,597
Supplies	2,278
Capital outlay	 8,848
Total Expenditures	 50,524
Receipts Over [Under] Expenditures	[8,229]
Unencumbered Cash, Beginning	 18,156
Unencumbered Cash, Ending	\$ 9,927

City of Sabetha, Kansas Agency Funds Statement of Cash Receipts and Cash Disbursements For the Year Ended December 31, 2011

<u>Fund</u>		Beginning Cash <u>Balance</u>		Cash <u>Receipts</u>	<u>Disb</u>	Cash ursements	Ending Cash <u>Balance</u>
Tax Fund	\$	26,839	\$	-	\$	1,865	\$ 24,974
Municipal Court Fund		2,732		_	,	1,052	1,680
EMS Fund		13,807		-		1,615	12,192
Fitness Partners Fund		, -		6,674		, <u>-</u>	6,674
Playground Equipment Fund		23,485		69		_	23,554
Police Department Savings Fund	_	900	_	3		_	 903
Total Agency Funds	<u>\$</u>	67,763	\$	6,746	\$	4,532	\$ 69,977

NOTE 1 - Summary of Significant Accounting Policies

Financial Reporting Entity

The City of Sabetha (the City) is a municipal corporation governed by a five-member commission. These financial statements present only the primary government of the City and the Mary Cotton Public Library and Sabetha Cemetery component units. They exclude one of the component units for which the City is considered financially accountable:

The Sabetha Housing Authority

Separate financial statements may be obtained directly from the above.

Basis of Accounting

These financial statements are presented on a basis of accounting, which demonstrates compliance with the cash basis and budget laws of Kansas. Cash receipts are recognized when the cash balance of a fund is increased. For an interfund transaction, a cash receipt is recorded in the fund receiving cash from another fund. Cash disbursements are recognized when the cash balance of a fund is decreased. For an interfund transaction, a cash disbursement is recorded in the fund from which the cash is transferred. Expenditures include disbursements, accounts payable, and encumbrances. Encumbrances are commitments related to unperformed (executory) contracts for goods and services, and are usually evidenced by a purchase order or written contract.

Departure from Accounting Principles Generally Accepted in the United States of America

The basis of accounting described above results in a financial statement presentation, which shows cash receipts, cash disbursements, cash and unencumbered cash balances, and expenditures compared to budget. Balance sheets that would have shown noncash assets such as receivables, inventories, and prepaid expense, liabilities such as deferred revenue and matured principal and interest payable, and reservations of the fund balance are not presented.

Under accounting principles generally accepted in the United States of America, encumbrances are only recognized as a reservation of fund balance. Encumbrances outstanding at year-end do not constitute expenditures or liabilities. Consequently, the expenditures as reported do not present the cost of goods and services received during the fiscal year in accordance with accounting principles generally accepted in the United States of America. Capital assets that account for the land, buildings, and equipment owned by the City are not presented in the financial statements. Also, long-term debt such as general obligation bonds, temporary notes, and compensated absences are not presented in the financial statements.

The City has a waiver from accounting principles generally accepted in the United States of America, which allows the municipality to use the statutory basis of accounting.

Fund Descriptions

In governmental accounting, a fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts, recording cash balances and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

NOTE 1 - Summary of Significant Accounting Policies (Continued)

Governmental Fund Types

The City's governmental funds are:

<u>General Fund</u> - to account for all unrestricted cash except that required to be accounted for in another fund. This is the principal operating fund of the City.

<u>Special Revenue Funds</u> - are used to account for revenues derived from specific taxes, governmental grants or other revenue sources which are restricted to finance particular functions or activities of the City.

<u>Debt Service Fund</u> - to account for the accumulation of cash for, and the payment of, principal, interest and other related costs of the City's general obligation bonds.

<u>Capital Project Fund</u> - to account for the acquisition of capital assets or construction of major capital projects not being financed by proprietary funds.

Proprietary Fund Types

The proprietary funds are used to account for the City's ongoing organizations and activities which are similar to those often found in the private sector. The City's proprietary fund types are:

<u>Enterprise Funds</u> - to account for operations that are financed and operated in a manner similar to private business enterprise - where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

Fiduciary Fund Types

Fiduciary funds account for assets held by the City in a trustee capacity or as an agent on behalf of others.

Agency Funds are custodial in nature. These funds are used to account for assets that the City holds for others in an agency capacity.

Budgetary Information

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special revenue funds (unless specifically exempted by statute), debt service funds, and enterprise funds. The statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

- 1. Preparation of the budget for the succeeding calendar year on or before August 1st.
- 2. Publication in local newspaper of the proposed budget and notice of public hearing on the budget on or before August 5th.
- 3. Public hearing on or before August 15th, but at least ten days after publication of notice of hearing.
- 4. Adoption of the final budget on or before August 25th.

The statutes allow for the city council to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication, the hearing may be held and the governing body may amend the budget at that time. The 2011 budget was amended for the Airport Fund.

NOTE 1 - Summary of Significant Accounting Policies (Continued)

Budgetary Information (Continued)

The statutes permit transferring budgeted amounts between accounts within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison statements are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

All legal annual operating budgets are prepared using the Kansas prescribed basis of accounting, in which, revenues are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances. Encumbrances are commitments by the City for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. All unencumbered appropriations (legal budget expenditure authority) lapse at year-end.

A legal operating budget is not required for capital projects funds, agency funds, and certain special revenue funds.

Spending in funds which are not subject to the legal annual operating budget requirement is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the city commission.

NOTE 2 - Leases

The City has entered into the following lease agreements as lessee for financing the acquisition of equipment:

					Balance
ltem		Final	Interest	Original	December 31,
<u>Purchased</u>	<u>Issued</u>	<u>Maturity</u>	<u>Rate</u>	<u>Amount</u>	<u>2011</u>
Copier Lease	2011	2013	N/A	\$ 15,000	\$ 3,240
Sewer camera	2011	2013	3.80%	48,660	32,144
Fire Department Airpacks	2007	2012	5.50%	57,207	12,716
Case Backhoe	2010	2014	3.83%	59,944	59,944
S.A.C Vacuum Tank	2009	2012	3.36%	21,136	7,28 <u>3</u>

\$ 115,327

The future minimum lease obligations and the net present value of these minimum lease payments as of December 31, 2011, were as follows:

Year Ending		
December 31,		
2012	\$	61,658
2013		39,621
2014		21,532
Total minimum lease payments		122,812
Less: amount representing interest	_	[7,484]
Present value of minimum lease payments	\$	115,327

NOTE 3 - Long-Term Debt

During the year ended December 31, 2011, the following changes occurred in long term liabilities:

		Balance January 1,					De	Balance ecember 31,		Amounts ue Within
General obligation bonds	\$	<u>2011</u> 1,145,000	\$	Additions -	<u>F</u> \$	Reductions 155,000	\$	2011 990,000		One Year 155,000
Special obligation		44,000	_		_	10,000	Ψ —	34,000	_	11,000
	<u>\$</u>	1,189,000	\$	-	<u>\$</u>	165,000	\$	1,024,000	\$	166,000
KDHE revolving loan Hospital construction	\$	2,589,838	\$	-	\$	141,203	\$	2,448,635	\$	145,616
general obligation bonds		4,318,000		4,280,000		4,318,000		4,280,000		185,000
General obligation bonds		1,655,000		_	_	555,000		1,100,000		560,000
	\$	8,562,838	\$	4,280,000	\$	5,014,203	\$	7,828,635	<u>\$</u>	890,616

General Obligation Bonds. The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both general government and proprietary fund activities. These bonds are reported in the proprietary funds if they are expected to be repaid from proprietary fund revenues. In addition, general obligation bonds have been issued to refund both general obligation and revenue bonds.

General obligation bonds are direct obligations and pledge the full faith and credit of the City. These bonds generally are issued with equal amounts of principal maturing each year. General obligation bonds outstanding at December 31, 2011 are as follows:

<u>Purpose</u>	<u>Issued</u>	Final <u>Maturity</u>	Interest Rates	Original <u>Amount</u>	Current Amount
General government	1997	2013	4.23 - 6.25%	\$ 385,000	\$ 10,000
Library	2008-A	2017	3.00 - 3.70%	1,490,000	980,000
Hospital construction	2011-A	2033	2.00 - 4.00%	4,280,000	4,280,000
Water	2002	2013	2.00 - 4.05%	1,300,000	530,000
Electric	2008-A	2017	3.00 - 3.70%	1,600,000	 570,000
				\$ 9,055,000	\$ 6,370,000

NOTE 3 - Long-Term Debt (Continued)

Annual debt service requirements to maturity for the general obligation bonds are as follows:

Year Ending		Governmental Funds				Enterpris	se F	unds	Total			
December 31,	Ē	Principal	_	Interest	<u>F</u>	Principal		<u>Interest</u>	E	<u>Principal</u>		<u>Interest</u>
2012	\$	155,000	\$	34,257	\$	745,000	\$	130,659	\$	900,000	\$	164,916
2013		160,000		29,126		690,000		143,550		850,000		172,676
2014		160,000		23,830		155,000		121,000		315,000		144,830
2015		165,000		18,550		155,000		117,900		320,000		136,450
2016		175,000		12,775		160,000		114,800		335,000		127,575
2017-2021		175,000		6,475		855,000		519,550	1	1,030,000		526,025
2022-2026		***		-		970,000		403,265		970,000		403,265
2027-2031		-		-	,	1,130,000		233,020	1	1,130,000		233,020
2032-2033						520,000	_	31,400		520,000	_	31,400
				.2000000								
	\$_	990,000	\$	125,013	\$:	5,380,000	\$	1,815,144	\$ 6	3,370,000	<u>\$</u>	1,940,157

Special Assessments. As provided by Kansas statutes, projects financed in part by special assessments are financed through general obligation bonds of the City and are retired from the Debt Service Fund. Special assessments paid prior to the issuance of bonds are recorded as revenue in the appropriate project. Special assessments received after the issuance of bonds are recorded as revenue in the Debt Service Fund.

Special Obligation Bonds. The City issues special obligation bonds to provide funds for the acquisition and construction of major capital facilities.

Special obligation bonds are direct obligations and pledge the full faith and credit of the City. These bonds generally are issued with equal amounts of principal maturing each year. Special obligation bonds outstanding at December 31, 2011 are as follows:

<u>Purpose</u>	Issued	Final <u>Maturity</u>	Interest Rate	Original <u>Amount</u>	Current <u>Amount</u>	
General government	2001	2014	7.40%	\$ 105,000	\$ 34,00	<u>00</u>

Annual debt service requirements to maturity for the special obligation bonds are as follows:

Year Ending <u>December 31,</u>	
2012 2013 2014	\$ 13,516 12,702 12,888
Total principal and interest Less: interest	 39,106 [5,106]
Total principal	\$ 34,000

NOTE 3 - Long-Term Debt (Continued)

State Agency Loans the Kansas Water Pollution Control Revolving Loan Fund for improving the wastewater system in Sabetha. In 2004, the City arranged for a \$3,250,000 loan through KDHE. The City is obligated to make semi-annual payments of \$106,567 from March 1, 2006 to September 1, 2025. These payments will include a gross interest rate of 2.54% plus a .25% service fee. At December 31, 2011, the outstanding principal balance was \$2,448,635. The following displays annual debt service requirements to maturity for the loan payable to be paid from service revenues, for the full proceeds amount:

Year Ending December 31,	
2012	\$ 213,134
2013	213,134
2014	213,134
2015	213,134
2016	213,134
2017-2021	1,065,671
2022-2025	852,537
Total principal, interest, and service fees	2,983,878
Less: interest and service fees	[535,243]
Total principal	\$2,448,635

In the current year, the City issued Series 2011-A general obligation bonds totaling \$4,280,000 for the purpose of advance refunding of the principal and interest due on the City's outstanding 2003-A general obligation bonds. The 2011 refunding issue resulted in a combined economic savings of \$416,146.

NOTE 4 - Deposits

The City's cash is considered to be active funds by management and is deposited according to KSA 9-1401. The statute requires that banks eligible to hold active funds have a main or branch bank in the county in which the City is located or an adjacent county and the banks provide an acceptable rate for active funds.

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's deposit policy for custodial credit risk require that the depository banks will maintain 100% security in the form of FDIC coverage and pledged collateral according to KSA 9-1402.

NOTE 5 - Interfund Transfers

A reconciliation of transfers by fund type for 2011 follows:

	<u>To</u>	<u>From</u>
General Fund	\$ 71,309	\$
Parks and Recreation Fund	-	5,792
Highway Fund		65,517
	\$ 71,309	\$ 71,309

NOTE 6 - Retirement Plan

Plan description - The City participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan ad provided by K.S.A. 74-4901, et seq. KPERS provides retirement benefits, life insurance, disability income benefits, and death benefits. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to KPERS (611 South Kansas Avenue, Topeka, Kansas 66603-3925).

Funding Policy - K.S.A. 74-4919 establishes the KPERS member-employee contribution rate of up to 6% of covered salary. The employer collects and remits member-employee contributions according to the provisions of section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rate be determined annually based on the results of an annual actuarial valuation. KPERS is funded on an actuarial reserve basis. State law sets a limitation on annual increases in the contribution rates for KPERS employers. The employer rate was 7.74% from January 1 to December 31, 2011. The City employer contributions to KPERS for the years ending December 31, 2011, 2010, and 2009 were \$99,905, \$89,537, and \$76,277, respectively, equal to the required contributions for each year.

NOTE 7 - Compensated Absences

It is the City's policy to pay employees' accrued vacation pay upon termination of employment. As of December 31, 2011, the liability for accrued vacation pay was \$30,200.

NOTE 8 - Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City carries commercial insurance for risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. The City's insurance coverage does not cover the risk of loss to the electrical distribution system due to wind or ice storms.

NOTE 9 - Statutory Violations

Actual exceeded budgeted expenditures in the Library Improvement Fund and the Parks and Recreation Fund, which is a violation of KSA 79-2935.

Note 10 – Capital Projects

During 2008, the City began construction on an Electric System Improvement Project. The estimated project cost was \$2.8 million, of which 75% is reimbursable by the Federal Emergency Management Agency (FEMA) and 10% is reimbursable by the State of Kansas. Total costs incurred as of December 31, 2011 were \$2,552,536. Total FEMA and Kansas reimbursements received as of December 31, 2011 were \$1,471,842 and \$232,301, respectively. The project is expected to be completed in 2012.

Note 11 – Subsequent Events

The City has entered into a lease agreement on August 3, 2012, to purchase equipment at a price of \$161,580 with an interest rate of 3.24%. The City will make five annual payments of \$35,525.

City of Sabetha, Kansas Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2011

Federal Grantor/Pass-Through Grantor/Program Title	Federal CFDA Number	Receipts	Expenditures
Grantom regram rule	Maniper	receipts	Experiorda
Department of Homeland Security Passed through Kansas Division of Emergency Management: Disaster Grants - Public Assistance	97.036	\$ 141,183	\$ 440 <u>,547</u>
Total Department of Homeland Security		141,183	440,547
Department of Energy Passed through Kansas Corporation Commission Energy Efficient and Conservation Block Grant Program	81.128	33,902	76,398
Total Department of Energy		33,902	76,398
United States Department of Agriculture Passed through the State of Kansas Cooperative Forestry Assistance	10.664	1,225	1,225
Total Department of Energy		1,225	1,225
Department of Transportation Passed through the Kansas Department of Transportation Highway Planning and Construction	20.205	4,131	4,131
Total Department of Energy		4,131	4,131
United States Department of Justice Passed through the State of Kansas Edward Byrne Memorial Justice Assistance Grant	16.738	15,032	15,032
Total Department of Health and Environment		15,032	15,032
Total		\$ 195,473	\$ 537,333

City of Sabetha, Kansas Notes to the Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2011

1. General

The accompanying Schedule of Expenditures of Federal Awards presents the expenditures of all federal financial assistance programs of the City of Sabetha, Kansas. All expenditures of federal financial assistance received directly from federal agencies, if any, as well as federal financial assistance passed through other government agencies is included on the schedule.

2. Basis of Accounting

The accompanying Schedule of Expenditures of Federal Awards is presented on the Kansas statutory basis of accounting which includes cash disbursements, accounts payable and encumbrances.

City of Sabetha, Kansas Schedule of Findings and Questioned Costs For the Year Ended December 31, 2011

Section I - Summary of Auditor's Results

<u>Financial Statements</u>				
Type of auditor's report issued:		Adverse - GAAP Qualified - Prescribed Basis		
Internal control over financial reporting:				
Material weakness(es) identified?	Yes X_No			
Significant deficiency (ies) identified that are not considered to be material weaknesses?	X_YesNon	e reported		
Noncompliance material to financial statements noted?	Yes <u>X</u> No			
Federal Awards				
Internal control over major programs:				
Material weakness(es) identified?	Yes <u>X</u> No			
Significant deficiency (ies) identified that are not considered to be material weaknesses?	Yes <u>X</u> Non	e reported		
Type of auditor's report issued on compliance for major	programs: Unqualified			
Any audit findings disclosed that are required to be reported in accordance with section 510(a) of Circular A-133?	Yes <u>X</u> No			
Identification of major programs:				
CFDA Number(s)	Name of Federal Program or Cluster			
97.036	Disaster Grants - Public Assistance			
Dollar threshold used to distinguish between type A and type B programs:	\$300,000			
Auditee qualified as low-risk auditee?	Yes <u>X</u> No			

City of Sabetha, Kansas Schedule of Findings and Questioned Costs (Continued) For the Year Ended December 31, 2011

Section II - Financial Statement Findings

Current Year Findings

Current Yea	r Findings	!				
Program Not applicable	<u>Finding</u> 2011-1	Conditions There is a lack of separation of duties within the bank reconciliation process	<u>Criteria</u> Recommended Practices	Questioned Costs Not determined	Recommendation We recommend that all bank reconciliations be prepared by someone not involved in the handling, processing, or posting of cash transactions. Furthermore, we recommend that all bank reconciliations be reviewed and approved by a member of management.	Management <u>Response</u> Agrees
Not applicable	2011-2	There is a lack of separation of duties within the physical and accounting control over emergency medical services receipts.	Recommended Practices	Not determined	We recommend the following changes to the processes for billing, receipting and recording EMS receipts.	Agrees
					a. EMS run sheets should be prenumbered and the run numbers should be added to the EMS billing/receipt spreadsheet maintained by the City.	
					 Amounts received should be deposited daily with the other cash receipts received by the City. 	
					c. The deposit date should be noted for each amount receipted on the EMS billing/receipt spreadsheet to track deposits to the bank.	
					d. Monthly reconciliations should be performed for receipts from EMS provided. The reconciliations should be performed by an individual independent of the receipt collection process and should verify that receipts logged into the EMS billing/receipt spreadsheet agree to bank statement deposits and general ledger postings.	
Not applicable	2011-3	There is a lack of separation of duties within the physical and accounting control over utility billing receipts.	Recommended Practices	Not determined	We recommend that an individual independent of the utility billing process review and approve the monthly adjustments report.	Agrees

City of Sabetha, Kansas Schedule of Findings and Questioned Costs (Continued) For the Year Ended December 31, 2011

Questioned

Section II - Financial Statement Findings (Continued)

Prior Year Findings

Program Not applicable	<u>Finding</u> 2010-1	Conditions There is a lack of separation of duties within the bank reconciliation process	<u>Criteria</u> Recommended Practices	Costs Not determined	Recommendation We recommend that all bank reconciliations be prepared by someone not involved in the handling, processing, or posting of cash transactions. Furthermore, we recommend that all bank reconciliations be reviewed and approved by a member of management.	Response Agrees	Status Repeated as Finding 2011-1
Not applicable	2010-2	There is a lack of separation of duties within the physical and accounting control over emergency medical services receipts.	Recommended Practices	Not determined	We recommend the following changes to the processes for billing, receipting and recording EMS receipts.	Agrees	Repeated as Finding 2011-2
	_				a. EMS run sheets should be prenumbered and the run numbers should be added to the EMS billing/receipt spreadsheet maintained		

c. The deposit date should be noted for each amount receipted on the EMS billing/receipt spreadsheet to track deposits to the bank.

b. Amounts received should be deposited daily with the other cash receipts received by the City.

by the City.

Management

Current

d. Monthly reconciliations should be performed for receipts from EMS provided. The reconciliations should be performed by an individual independent of the receipt collection process and should verify that receipts logged into the EMS billing/receipt spreadsheet agree to bank statement deposits and general ledger postings.

Section III - Federal Award Findings and Questioned Costs

None Noted



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Mayor and City Commission City of Sabetha, Kansas

We have audited the financial statements of the City of Sabetha, Kansas (the City), as of and for the year ended December 31, 2011, and have issued our report thereon dated September 25, 2012, which is a special report on the financial statements prepared in accordance with a basis of accounting prescribed by the State of Kansas. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in "Government Auditing Standards," issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A deficiency in internal controls exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the financial statements will not be prevented or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we identified certain deficiencies in internal control over financial reporting, as described in the accompanying schedule of findings and questioned costs, as Findings 2011-1, 2011-2, and 2011-3, that we consider to be significant deficiencies in internal control over financial reporting. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

www.mizehouser.com mhco@mizehouser.com

534 S Kansas Ave, Suite 700 ■ Topeka, KS 66603-3465 ■ 785.233.0536 p ■ 785.233.1078 f 534 S Kansas Ave, Suite 400 ■ Topeka, KS 66603-3454 ■ 785.234.5573 p ■ 785.234.1037 f 7101 College Bivd, Suite 900 ■ Overland Park, KS 66210-1984■ 913.451.1882 p■ 913.451.2211 f 211 E Eighth St, Suite A ■ Lawrence, KS 66044-2771 ■ 785.842.8844 p ■ 785.842.9049 f

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under "Government Auditing Standards." However, we noted certain other matters that we reported to management of the City of Sabetha, Kansas, in a separate letter dated September 25, 2012.

The City's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit the City's responses and, accordingly, we express no opinion on the responses.

This communication is intended solely for the information and use of the mayor, city commission and other members of management of the City of Sabetha, Kansas, federal awarding agencies and pass through entities and is not intended to be and should not be used by anyone other than those specified parties.

September 25, 2012



INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Mayor and City Commission City of Sabetha, Kansas

Compliance

We have audited the compliance of the City of Sabetha, Kansas (the City) with the types of compliance requirements described in the "U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement" that could have a direct and material effect on each of the City's major federal programs for the year ended December 31, 2011. Major federal financial programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in "Government Auditing Standards," issued by the Comptroller General of the United States; and OMB Circular A-133, "Audits of States, Local Governments, and Non-Profit Organizations." Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City's compliance with those requirements.

In our opinion, the City complied, in all material respects, with the requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2011.

Internal Control Over Compliance

The management of the City is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

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534 S Kansas Ave, Suite 700 ■ Topeka, KS 66603-3465 ■ 785.233.0536 p ■ 785.233.1078 f 534 S Kansas Ave, Suite 400 ■ Topeka, KS 66603-3454 ■ 785.234.5573 p ■ 785.234.1037 f 7101 College Blvd, Suite 900 ■ Overland Park, KS 66210-1984 ■ 913.451.1882 p ■ 913.451.2211 f 211 E Eighth St, Suite A ■ Lawrence, KS 66044-2771 ■ 785.842.8844 p ■ 785.842.9049 f

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This communication is intended solely for the information and use of the mayor, city commission and other members of management of the City of Sabetha, Kansas, federal awarding agencies and pass through entities and is not intended to be and should not be used by anyone other than those specified parties.

September 25, 2012